



Australian Government  
Department of Education

# Draft Higher Education Research Data Collection specifications for the collection of 2025 data

December 2025





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The document must be attributed as the Final HERDC specifications for the collection of 2025 data.

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# 1 Higher Education Research Data Collection (HERDC) specifications – updates to note

No changes have been made to HERDC reporting requirements from the previous year.

The following changes have been made to the 2025 HERDC specifications to improve clarity, reflect current practices, reference program guideline definitions, and align with the transition to submitting 2025 HERDC data via the Australian Research Council's (ARC) Research Management System (RMS).

## Changed HERDC submission system

References to the System for Expenditure and Evaluation Reporting (SEER) have been replaced with the RMS to reflect that 2025 HERDC data will be submitted via the RMS, administered by the ARC.

## Purpose

**Section 2.1** has been updated to clarify that entities not currently listed as Table A or Table B higher education providers (HEPs) under the [Higher Education Support Act 2003](#) (HESA) may use the specifications to prepare and submit HERDC data outside of the ARC's RMS, where this has been discussed and agreed with the Australian Government Department of Education (the department), to form part of processes seeking Table A or B status and future research block grant (RBG) funding eligibility.

## Use of data

A minor amendment has been made to **section 2.2** to clarify that only final HERDC data may be shared with Knowledge Commercialisation Australasia (KCA) to assist with Survey of Commercialisation Outcomes from Public Research (SCOPR) processes.

## Research and experimental development (R&D) income categorisation

**Section 2.4.1** and **Section 5** have been strengthened to clarify that the categorisation of R&D income must reflect the circumstances of the reference year.

## Eligible third-party income

**Section 4.3.1** has been updated to reference the definition of affiliate included in the [Higher Education Support \(Commonwealth Scholarships\) Guidelines 2025](#) (CSG). The existing eligibility criteria for affiliate income to be reported, as outlined in **section 4.3.1**, remain unchanged.

As the CSG also define the term research end-user, the note in **section 4.3.1** that previously referenced this term and Research Training Program industry internship weighting eligibility, along with the footnote referencing the TCSI research end-user definition, are no longer required and have been removed.

## Shared income

**Section 4.3.1** has been updated to clarify that the examples of parties involved are not exhaustive, reinforcing that any named entity, whether a HEP, individual, or other organisation, may be considered a party for the purposes of determining shared income, provided the arrangement is specified in a grant, contract or any other enforceable agreement or in the initial tender/application for funding.

#### **Category 1 Australian competitive grant R&D income**

The Category 1 decision tree at **Figure 1** and accompanying note have been updated to include existing requirements at **section 5.4** that income received from Cooperative Research Centres (CRCs), including CRC Projects (CRC-Ps), must be reported under Category 4 R&D income, even if awarded on a competitive basis, and not under Category 1. The existing requirements are now included in a new note at the end of **section 5.1.1**.

## 2 Introduction

### 2.1 Purpose

The Australian Government's provision of RBG funding to eligible HEPs<sup>1</sup> is enabled by HESA to provide 'grants to support research by, and the research capability of, higher education providers' and 'grants to support the training of research students'.<sup>2</sup>

The purpose of the HERDC specifications for the collection of 2025 data (specifications) is to provide guidance to HEPs and auditors on the requirements for HEPs submitting 2025 R&D income data

Entities that are not listed as Table A or Table B HEPs under HESA, but are engaged with the department on processes to obtain Table A or Table B status approval may also use these specifications to prepare and submit HERDC data outside of the ARC's RMS, where this has been agreed to by the department. This is to support future RBG eligibility and ensure continuity and compliance with HERDC requirements should eligibility be established.

### 2.2 Use of data

HERDC R&D income data is collected by the ARC through RMS and disclosed to the department for the annual calculation of RBGs, in accordance with the ARC [Privacy Policy](#).

The department uses HERDC R&D income data, together with data from the Higher Education Student Data Collection (HESDC), to determine HEPs' annual RBG allocations through the Research Support Program (RSP) and Research Training Program (RTP), in accordance with the [CSG](#) and the [Other Grants Guidelines \(Research\) 2017](#) (OGG). Further information about RBGs, including program guidelines, conditions of grants and processes for calculating grant amounts can be found on the [RBG webpage](#).

It is a condition of RBG funding that the materials required in **section 2.4** of these specifications are provided to the department by 30 June 2026.

The department may use R&D income data submitted through HERDC by HEPs to inform other analyses conducted by the department and may also provide the data to other government agencies. Data collected through HERDC is published on the [HERDC webpage](#).

HERDC data may be shared with KCA to assist with annual [SCOPR](#) processes.

### 2.3 Use of funding

The department's allocation of RBGs to HEPs is independent of funding for individual R&D projects. HEPs have the autonomy to decide what projects, personnel, materials, equipment, and infrastructure RBG funding should support across their R&D and research training activities.

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<sup>1</sup> Eligible HEP means a HEP as specified in section 16-15 (Table A Providers) and section 16-20 (Table B Providers) of HESA.

<sup>2</sup> HESA, subsection 41-10(1), items 7 and 8.

The department does not intend that HEPs use the HERDC as the basis for their internal systems for allocating their R&D and research training funding. HEPs should develop their own internal allocation policies and systems.

## 2.4 Information to be submitted

HEPs must provide material to the department specified in the table below:

Material required	Due date
R&D income return	30 June 2026
Vice-Chancellor's certification	30 June 2026
Audit report	30 June 2026

### 2.4.1 R&D income return

HEPs must provide R&D income received for the 2025 reference year, grouped into 4 categories:

- Category 1: Australian competitive grant R&D income
- Category 2: other public sector R&D income
- Category 3: industry and other R&D income
- Category 4: Cooperative Research Centre (CRC) R&D income.

The reference year is the 2025 calendar year. The categorisation of R&D income must reflect the circumstances of the reference year.

The 2025 R&D income return must be submitted and certified by the HEP's Vice-Chancellor via [RMS](#) to the ARC.

### 2.4.2 Vice-Chancellor certification

Vice-Chancellors (or equivalent) must certify that their HEP's R&D income return is correct and has been compiled in accordance with this specification document. This certification is completed in RMS. A separate certification statement is not required.

### 2.4.3 Audit report

Each HEP must arrange for an audit of the Category 1, 2, 3 and 4 R&D income in their respective R&D income return and provide the department with a Special Purpose Audit Report under the Auditing and Assurance Standard Board (AASB) [Auditing Standard](#) ASA800, which clearly certifies that the R&D income recorded is correct.

In addition to ensuring that the R&D income reported by a HEP under its R&D income return is correct, the department expects that the audit also ensures that R&D income is:

- attributed to activities that comply with the definition of R&D (**section 3**)
- attributed to the correct category of R&D income
- identified by transparent and explicit transactions.

The audit of HERDC returns should be conducted by an independent, external, and qualified auditor. HEPs may choose to use the auditors that undertake the audit of their financial statements.

## 2.5 Related documents

The specifications should be read in conjunction with the ARC [RMS User Guide](#).

In addition, the department uses definitions and concepts referred to in the AASB accounting standards and explanatory materials AASB 9, AASB 15, AASB 138, AASB 1058 and AASB 2016-8.

HEPs are not required to report HERDC R&D income in line with the changed accounting standards AASB 9 and AASB 15 that came into effect on 1 January 2018.

## 2.6 Freedom of Information Act 1982

All documents obtained by the department with regard to the HERDC are subject to the [Freedom of Information Act 1982](#) (FOI Act). Unless a document falls under an exemption provision, it may be made available to the applicant on request, under the FOI Act.

All freedom of information (FOI) requests are to be referred to the FOI Coordinator via email at [FOI@education.gov.au](mailto:FOI@education.gov.au).

Decisions regarding requests for access to documents will be made by the department's authorised FOI decision-maker in accordance with the requirements of the FOI Act.

## 2.7 Verification material

HEPs must maintain verification material to demonstrate that the reported R&D income meets the criteria of the relevant categories. Examples of verification materials include funding agreements, memoranda of understanding, letters of agreement, contracts, proof of acceptance of a tender or approval of an application for funding.

For the purposes of the HERDC, HEPs must retain verification material for a minimum of 5 years to facilitate any audit of R&D income data that may be conducted by, or on behalf of, the department.

HEPs should ensure that their relevant verification material is up to date and reflect the nature of the R&D activity being undertaken and the roles of the parties. Arrangements supported by email only (without supporting attachments) do not constitute appropriate verification material.

## 2.8 Contact details

Questions concerning the HERDC and these specifications can be directed to [RBGrants@education.gov.au](mailto:RBGrants@education.gov.au).

### 3 Definition of research and experimental development

HERDC uses the Organisation for Economic Cooperation and Development (OECD) definition of R&D set out in the [2015 Frascati Manual](#) which is 'creative and systematic work undertaken in order to increase the stock of knowledge – including knowledge of humankind, culture and society – and to devise new applications of available knowledge.'<sup>3</sup>

For an activity to be a R&D activity it must jointly satisfy all 5 of the below core criteria. A R&D activity must be:

1. novel: aimed at new findings<sup>4</sup>
2. creative: based on original, not obvious, concepts and hypotheses
3. uncertain: uncertain about the final outcome(s)
4. systemic: planned and budgeted
5. transferable and/or reproducible: lead to results that could be possibly reproduced.<sup>5</sup>

The above definition encompasses pure and oriented basic research, applied research and experimental development, which are defined in the 2015 Frascati Manual as follows:

- Basic research is experimental or theoretical work undertaken primarily to acquire new knowledge of the underlying foundations of phenomena and observable facts, without any particular application or use in view.<sup>6</sup> There are 2 types of basic research:
  - Pure basic research is carried out for the advancement of knowledge, without seeking economic or social benefits or making an active effort to apply the results to practical problems or to transfer the results to sectors responsible for their application.<sup>7</sup>
  - Oriented basic research is carried out with the expectation that it will produce a broad base of knowledge likely to form the basis of the solution to recognised or expected current or future problems or possibilities.<sup>8</sup>
- Applied research is original investigation undertaken in order to acquire new knowledge. It is, however, directed primarily towards a specific, practical aim or objective<sup>9</sup> (including a client-driven purpose).
- Experimental development is systematic work, drawing on knowledge gained from research and practical experience and producing additional knowledge, which is directed to producing new products or processes or to improving existing products or processes.<sup>10</sup>

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<sup>3</sup> Organisation for Economic Cooperation and Development (OECD) *Frascati Manual 2015: Guidelines for Collecting and Reporting Data on Research and Experimental Development*, The Measurement of Scientific, Technological and Innovation Activities, OECD Publishing, Paris, 2015, p 44.

<sup>4</sup> Any use of available knowledge that does not entail an attempt to expand the state of knowledge (for example, adaptation or customisation) should be excluded.

<sup>5</sup> OECD, *Frascati Manual*, pp 46-48.

<sup>6</sup> OECD, *Frascati Manual*, p 45.

<sup>7</sup> OECD, *Frascati Manual*, p 50.

<sup>8</sup> OECD, *Frascati Manual*, p 51.

<sup>9</sup> OECD, *Frascati Manual*, p 51.

<sup>10</sup> OECD, *Frascati Manual*, p 51.

### 3.1 Inclusions and exclusions

The sections below provide additional guidance about the activities that can be considered R&D and therefore included in a HEP's R&D income return. These lists are not exhaustive.

#### 3.1.1 Examples of activities that meet the definition of R&D include:

- a. Professional, technical, administrative or clerical support staff directly engaged in activities essential to the conduct of R&D.
- b. The activities of higher degree by research (HDR)<sup>11</sup> students enrolled at the HEP.
- c. The development of HDR training and courses.
- d. The supervision of HDR students enrolled at the HEP.
- e. R&D into applications software, new programming languages and new operating systems
- f. Prototype development and testing.
- g. Construction and operation of a pilot plant where the primary objective is to make further improvements.
- h. Trial production where there is full scale testing and subsequent further design and engineering.
- i. Phases I to III of clinical trials.
- j. Non-traditional research in creative arts including original creative works, live performance of creative works, recorded or rendered works, and curated exhibitions or events.

#### 3.1.2 Examples of activities that do not meet the definition of R&D include:

- a. Scientific and technical information services.
- b. General purpose or routine data collection.
- c. Standardisation and routine testing.
- d. Feasibility studies (except into R&D projects).
- e. Specialised, routine medical care.
- f. Literature reviews that are predominantly a summary of the current knowledge and findings of a particular R&D field or topic and do not include any critical assessment or report any new findings or original experimental work.
- g. Commercial, legal and administrative aspects of patenting, plant breeders' rights, copyright, material transfer agreements or intellectual property licensing, option and assignment activities, and royalties.
- h. Routine computer programming, systems work or software maintenance.
- i. Stages of product development that do not meet the 5 core R&D criteria above.<sup>12</sup>
- j. Pre-production development.<sup>13</sup>
- k. Market research.
- l. Construction of fully tested prototypes for marketing purposes.
- m. After sales service and troubleshooting.
- n. Industrial engineering and design for production purposes.
- o. Creative activities that do not meet the 5 core R&D criteria above.
- p. R&D financing and support services.

<sup>11</sup> HDR training is training undertaken by students to achieve a research doctorate or research masters degree. A research doctorate means a Level 10 Doctoral Degree (Research) qualification as described in the Australian Qualifications Framework (AQF) and a research masters means a Level 9 Masters Degree (Research) qualification as described in the AQF. Professional doctorates may be included but only where at least two-thirds of the qualification is research.

<sup>12</sup> OECD, *Frascati Manual*, pp 53-54.

<sup>13</sup> OECD, *Frascati Manual*, p 52.

- q. Consultancies or framework analysis activities that are designed to analyse or evaluate processes at external operators.
- r. Teaching services based on existing knowledge which do not constitute entirely new advancements in knowledge.

## 4 Categories 1 to 4 R&D income requirements

This section provides the information necessary for HEPs to determine what can and cannot be included under Categories 1 to 4 of their HERDC return. HEPs must provide information on all R&D income received in the reference year that falls into the following 4 categories:

- Category 1: Australian competitive grant R&D income
- Category 2: other public sector R&D income
- Category 3: industry and other R&D income
- Category 4: CRC R&D income.

### 4.1 General requirements

Categories 1 to 4 R&D income can only be included in a HEP's return if it meets all of the following principles. The R&D income must be:

- **For activities consistent with the definition of R&D (section 3).**
- **Net received income, received in the reference year and recognised in a HEP's financial system as being related to that reference year:**
  - Net received income is the amount of R&D income a HEP (or its subsidiary) retains in its accounting system after shared R&D income has been divided and/or third-party R&D income has been expended and/or distributed.
- **Only be counted once:**
  - HEPs must apply the principle that no income is to be double counted or included in the income returns for multiple years.
- **Include any variations to R&D income previously reported:**
  - HEPs may count 2024 R&D income only where the HEP has made a genuine omission of that income from its previous year's HERDC return and the HEP can verify to its auditor's satisfaction that the income was not reported in the previous year's return.
  - A HEP must reduce the R&D income reported for a particular category where R&D income received in an earlier year has been refunded.
- **Consistent with audited quarterly or annual CRC financial reports for reported R&D income from CRCs.**

### 4.2 Inclusions and exclusions

The sections below provide additional guidance on the net received R&D income that can be included or must be excluded from a HEP's R&D income return.

These lists are not exhaustive, and it is the department's expectation that HEPs work with their auditors in determining which R&D income can be reported. Additional guidance on income involving other parties is at **section 4.3**.

#### 4.2.1 Net received income that can be included in the R&D income return comprises:

- a. Stipends and scholarships for HDR students enrolled at the HEP, unless explicitly excluded in **section 4.2.2(n)** and **section 4.2.2(w)**.
- b. Non-Commonwealth Government top-ups to:
  - i Commonwealth Government grants

- ii Funding listed at **4.2.2(w)**.
- c. Income derived from the provision of R&D services (exclusive of GST).
- d. Travel grants where funds are provided specifically for the purpose of travel and used to enable access to a program of R&D. Researchers using the funds are expected to be active participants in the R&D program, rather than observers or visitors.
- e. Income derived from the investment of, and interest earned from, donations, bequests, and endowments available for the expenditure on R&D.
- f. Research infrastructure income (unless excluded in **section 4.2.2(g)** and **4.2.2(x)**) including:
  - i funding for equipment purchase, installation, maintenance, hire and lease
  - ii non-capital aspects of facilities, for example laboratories, libraries, computing centres, animal houses, herbaria, and experimental farms
  - iii grants for specific and specialised equipment used for the conduct of R&D.
- g. Income from non-Australian HEPs provided specifically for the conduct of R&D.
- h. Income received in support of the R&D activities and training of HDR students enrolled at the HEP. This includes funds providing the cost of a student's HDR fee-paying place but excludes HDR student fee income paid by the student, Commonwealth supported places, places funded by the RTP, or funding provided through the RSP, including where universities use RSP funding to support a HDR student place.
- i. When a HEP receives income (such as a general or untied grant or a multi-purpose industry contract) that provides for activities other than R&D, the HEP may report the proportion of that grant that can be clearly and transparently attributed to the direct costs of conducting R&D.

## 4.2.2 R&D income that is excluded from the R&D income return comprises:

- a. Any income above the amount of net receipted income.
- b. GST amounts.
- c. Any interest income accruing to R&D grants, contracts and consultancies.
- d. Any interest income received from donations, bequests and endowments unless expressly for the purposes of R&D.
- e. Any in-kind contributions to grants, contracts and other enforceable agreements.
- f. Cash contributions made to a HEP on condition that the HEP use these contributions to purchase goods or services from a CRC or other funding provider; such arrangements are regarded as in-kind contributions.
- g. Capital grants.<sup>14</sup>
- h. Any R&D income received by the HEP from a subsidiary or any independent HEP operations that do not meet the definition of a subsidiary provided at **section 4.3.1**.
- i. Any R&D income received by the HEP from any other Australian HEP or its subsidiaries except in respect of shared R&D income (in accordance with **section 4.3**) or transfers (in accordance with **section 4.4**).
- j. Any income received by a HEP or its subsidiaries from the sale of non-financial assets, even if that income is to be expended on R&D at the HEP's discretion.

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<sup>14</sup> Capital grants are those grants provided to a HEP to purchase an asset of a durable nature, even if the asset is for the purpose of conducting R&D. Capital grants include grants for the construction and/or upgrade or refurbishment of buildings, centres or facilities, as well as purchase of properties or land. Capital grants are distinct from grants for R&D infrastructure. Grants for R&D infrastructure are considered to include grants for specific and specialised equipment which are used in the conduct of R&D.

- k. Any income received by a HEP or its subsidiaries for the rental and use of its facilities and accommodation, even if this is related to the conduct of R&D.
- l. Any third-party income except for those instances specified in **section 4.3**.
- m. Funds provided to the personal accounts of HEP staff, or funds used by a CRC to purchase goods or services for use by the HEP.
- n. Any scholarships or grants that are provided by the HEP for its own HDR students.
- o. Income received by students or by HEPs on behalf of students, for the R&D component of a degree that is not a masters by research or doctorate by research, including externally funded scholarships or stipends.
- p. HDR student fee income.
- q. Income received from a multi-purpose contract or other enforceable agreement that cannot be clearly attributed to the direct costs of conducting R&D, even if the income was provided for R&D.
- r. Income received from a government grant, contract or other enforceable agreement for a specific purpose other than R&D (such as teaching), even if a proportion of that income is expended on R&D at the HEP's discretion.
- s. Income provided specifically for the purpose of hosting, organising or attending a conference or workshop.
- t. Income provided specifically for the purpose of producing publications or teaching preparation (rather than conducting R&D).
- u. Any income received by the HEP for undertaking any type of R&D peer review activity.
- v. Grants or funding from the department's following programs:
  - i Commonwealth Grant Scheme (Commonwealth supported places)
  - ii National Priorities and Industry Linkage Fund
  - iii Regional Research Collaboration Program
  - iv RSP
  - v Strategic University Reform Fund.
- w. Commonwealth Government grants or funding that provide stipend or scholarship support for HDR students from the following programs:
  - i Commonwealth Scholarships Program for South Australia
  - ii Destination Australia scholarships
  - iii Endeavour scholarships, fellowships and grants
  - iv National Industry PhD Program
  - v Research Training Program
  - vi Rural and Regional Enterprise Scholarships.
- x. Commonwealth Government grants or funding that support research infrastructure (refer **section 4.2.1(f)**) from the following programs:
  - i ARC Linkage-Infrastructure, Equipment and Facilities (including cash contributions from other sources)
  - ii Medical Research Future Fund (MRFF) Research Data Infrastructure initiative
  - iii MRFF National Critical Research Infrastructure
  - iv National Collaborative Research Infrastructure Strategy (NCRIS) (including cash contributions from other sources)
  - v National Computational Infrastructure
  - vi National Health and Medical Research Council (NHMRC) Equipment Grant Scheme
  - vii NHMRC Independent Research Institutes Infrastructure Support Scheme (IRIIS) grants.

## 4.3 Income involving other parties

The sections below detail the different types of third-party relationships and how to report eligible net received income in a HEP's HERDC return.

### 4.3.1 Eligible third-party income

Income received by a subsidiary or an affiliate of a HEP is third-party income that is eligible to be reported for HERDC. A HEP is also able to report income where they have made payments to a third party for goods and services in support of the conduct of R&D under the control of the HEP.

Net received income is intended to identify only the income that a HEP (or its subsidiary) receives for its own R&D activities.

Where HEPs have entered into formal employment arrangements with researchers in affiliated or partner organisations (external to the HEP), income that can be reported must be net received income and commensurable with the employment arrangements.

Employment arrangements must be bona fide. HEPs must exclude that portion of R&D income which is subject to cost reimbursement arrangements with affiliates or partner organisations (i.e., to reimburse research costs, including researcher salaries) which are not explicitly covered within a formal legal relationship between the HEP and the external organisation.

#### Subsidiaries

Also known as controlled entities, a subsidiary is an entity under the control of a HEP.

Any subsidiary income reported in accordance with **section 4.3** and included in a HEP's R&D income return must be reported in the 'university' income column of the return.

#### Affiliates

Affiliates are defined in the [CSG](#) as an entity that is formally or functionally integrated into a HEP's core academic, clinical or research operations, but does not include an entity that is only connected to the HEP through external co-supervisory or co-funding arrangements, or because it has entered into a written agreement with the HEP about research internships undertaken by students of the HEP<sup>15</sup>.

While the individual characteristics of affiliate arrangements will vary across the sector, HEPs can report income for a research project where the HEP has a formal legal relationship with an affiliate, such as a medical research institute, that specifies conditions. Conditions include obligations under the underlying funding arrangements, financial arrangements, alignment of strategic research objectives, research ethics and integrity, or the responsibility for the quality of the research projects. The HEP must also be the grant recipient and the total amount of income must be net received income (i.e. received, retained in the HEP's accounting system and verified in the HEP's audited financial statements).

Any affiliate income reported in accordance with **section 4.3** and included in a HEP's R&D income return must be reported in the 'Affiliate' income column of the return.

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<sup>15</sup> Section 4 of the [CSG](#).

## Shared income

R&D income is considered 'shared' if part of a payment is passed from the primary recipient to another named party according to a grant, contract or other enforceable agreement or a tender/application for funding. Examples of a party include a HEP, the staff of a HEP, or an organisation performing R&D. These examples are not exhaustive. Parties must be named in the grant, contract or any other enforceable agreement or in the initial tender/application for funding.

HEPs can only report the income received or retained following the distribution of shared R&D income.

**Example:** Where a shared R&D income grant exists, if HEP A receives a grant of \$50,000 of which \$20,000 is transferred to HEP B and \$5,000 is transferred to a non-HEP organisation that is not an affiliate or subsidiary, HEP A should report \$25,000 and HEP B should report \$20,000.

## 4.3.2 Ineligible third-party income

R&D income administered by a HEP on behalf of a third-party organisation where the third party conducts the R&D independently of the HEP must be excluded.

## 4.4 Transfers

When staff transfer into, exit from, or move between HEPs and take R&D funding with them, this must be reflected in adjustments to the affected HEPs' R&D income returns.

## 4.5 Refunds

When, in the reference year covered by the R&D income return, a HEP refunds any income received either in the current year or an earlier year, income reported in the reference year must be reduced by the amount of the refund.

## 4.6 CRCs that are no longer operational

When a CRC (or CRC-P) is no longer operational, and it is not possible to verify the R&D proportion of the income with the CRC in which the HEP was the researcher or a participant, the amount reported and attributable to that CRC may be reported on the basis of the HEP's financial records alone.

## 5 R&D income categories

HEPs must enter all R&D income into the R&D income return according to the following 4 categories:

- Category 1: Australian competitive grant R&D income
- Category 2: other public sector R&D income
- Category 3: industry and other R&D income
- Category 4: CRC R&D income.

R&D income may be derived directly or indirectly from one or more ultimate funding entities. An ultimate funding entity will have full discretionary power to commence the research funding process that ends in the awarding of research funds to a HEP, for funding that it controls. If an entity is carrying out the instructions of another funding body through a contract or enforceable agreement, then that entity is not the original source of income/ultimate funding entity. HEPs should undertake reasonable effort to determine the original source of income/ultimate funding entity.

HEPs need to be able to determine the original source, or sources, of income from one or more ultimate funding entities.

There is no separate category for income received from multiple ultimate funding entities for an R&D project. Income received from multiple ultimate funding entities should be apportioned and assigned to the appropriate reporting category, according to each original source of income from one or more ultimate funding entities.

HEPs are to correctly manage the categorisation of R&D income. It is suggested that HEPs nominate the appropriate HERDC income category (or categories) at the time that funding agreements, grants or contracts are executed. HEPs should provide their faculties or departments with this information to help ensure that all income is coded to the correct HERDC income category for each reporting year and updated if the nature and categorisation of the funding changes.

Categories 2 and 3 consist of government income sub-categories for government's 'own purpose' (sub-categories 2.1, 2.3 and 3.7) and 'other' (sub-categories 2.2, 2.4 and 3.8). HEPs are required to distinguish between income provided for government's 'own purpose' and 'other'.

The 'own purpose' sub-categories refer to investment by government where the government will be the end-user of that research. Research carried out for purposes where government is not the end-user is considered as 'other'. The reason for distinguishing between these terms is to enable the collection of data that shows how much research investment by government is for its own use. The example below describes an instance of an 'own purpose' government R&D income.

**Example:** A state government has an agreement with HEP X for a research project worth \$400,000 to investigate childhood obesity, nutrition and lifestyle factors. The funds were not competitive, and the funding agreement between HEP X and the government contains a clause where the HEP must assign all or part of the intellectual property arising from the agreement back to the government customer. The state government intends to use this information to develop promotion materials and tools to encourage healthy lifestyles in young Australians. In this case, the \$400,000 of income would be determined as own purpose, namely sub-category 2.3: State/territory/local (own purpose).

A list of all HERDC categories and sub-categories is provided at **section 7**.

## 5.1 Category 1: Australian competitive grant R&D income

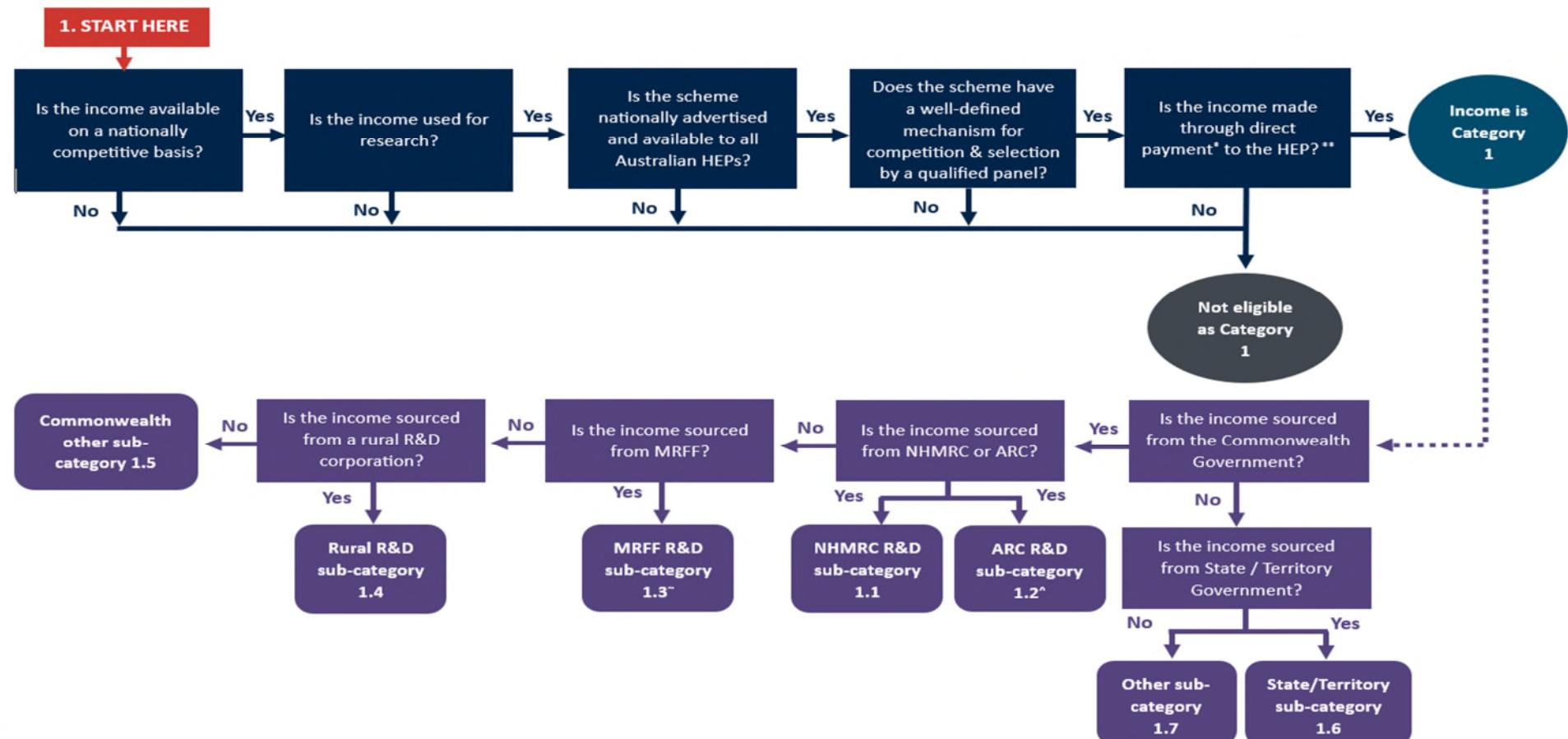
This section provides information to assist HEPs to determine whether R&D income is eligible to be counted as Category 1 R&D income. Category 1 consists only of net received income received from Australian funding bodies for those R&D schemes and programs that have been self-assessed as Australian competitive grant R&D income, and must be sub-categorised as follows:

- Sub-category 1.1 National Health and Medical Research Council (NHMRC)
- Sub-category 1.2 Australian Research Council (ARC)
- Sub-category 1.3 Medical Research Future Fund (MRFF)
- Sub-category 1.4 Rural R&D
- Sub-category 1.5 Commonwealth other
- Sub-category 1.6 State/territory government
- Sub-category 1.7 Other.

Partner organisation cash contributions to grants awarded by schemes that have been self-assessed as Australian competitive grant R&D income should not be reported in Category 1, regardless of whether the partner contributions were identified in the scheme and/or program. This income should instead be reported under the HERDC category relevant to the source of the funding. Competitive grant income from international organisations or schemes should be reported under Category 3.

Prior to 2018, the Australian Competitive Grants Register (ACGR) was used to determine which income could be counted as Category 1 R&D income. For 2018 data onwards, self-assessment applied instead of the grants register, as the department is no longer updating the register. HEPs should use the dark blue section of the decision tree (**Figure 1**) to determine if the income can be counted as Category 1. The purple section of the decision tree can then be used to determine which of the 7 sub-categories the R&D income belongs to.

Figure 11: Decision tree to determine Category 1 Australian competitive grant R&D income



\* The exception to this requirement is shared income, as defined under section 4.3.1 of the specifications.

\*\*R&D income received from CRCs, including CRC-Ps, must be reported under Category 4 R&D income, even if awarded on a competitive basis. Refer to section 5.4..

<sup>^</sup> Refer to section 4.2.2(x) of the specifications for a list of excluded ARC schemes.

<sup>~</sup> Not all MRFF funding is Category 1 income. HEPs are advised to examine any MRFF funds that do not meet the 5 criteria to determine if it is Category 2 income.

## 5.1.1 Definition of terms associated with decision tree

### ARC

The ARC administers the National Competitive Grants Program (NCGP), which supports the highest-quality fundamental and applied research and research training through national competition. It should be noted that some ARC grants are excluded from Category 1. Please refer to **section 4.2.2(x)**.

### Available to all Australian universities/HEPs

There must not be preferential treatment of any applicant during the assessment process based solely on the type of institution nor its geographical location. Each HEP must have an equal chance to submit an application.

### Direct payment

Funds must be provided directly as a result of a nationally competitive process. Funds provided through a third party are not eligible, except where the arrangements between the administering institution/administering organisation and the collaborating institutes are made clear in either the original application or in the agreement between the funding body and the research institutions. Such income would be considered shared income; please refer to **section 4.3** for details.

### MRFF

The MRFF, established by the Australian Government under the [\*Medical Research Future Fund Act 2015\*](#), provides grants of financial assistance to support health and medical research and innovation in improving the health and wellbeing of Australians. The MRFF may disburse funds by open and contestable or targeted calls for applications. In cases where the NHMRC or any other organisation administers competitive MRFF income, the MRFF should be considered the ultimate funding entity. It should be noted that not all MRFF funding is necessarily Category 1; some MRFF funding may fall under Category 2 or be ineligible for HERDC.

### NHMRC

The NHMRC manages research programs and schemes through a variety of mechanisms, including grants for specific research projects and broad programs of research. NHMRC funding supports research across the full spectrum of health and medical research, from basic science through to clinical, public health and health services research. It should be noted that some NHMRC grants are excluded from Category 1, please refer to **section 4.2.2(x)**.

### Nationally competitive

Every application submitted by Australian research institutions for funding in a selection process must be assessed and rated against all other applications submitted in that selection process. Projects funded as a result of a direct approach from a funding body are not considered to be nationally competitive.

### Nationally advertised

All potential applicants in each Australian state and territory must be given an equal opportunity to become aware of and apply to the scheme through the use of any combination of direct contact: newspapers, journals, magazines, internet, or any other printed or electronic media.

### Scheme

A scheme is an administrative process that allocates funds using a discrete set of rules. For example, the ARC's Discovery and Linkage programs are known as schemes; each of which operate on the basis of a separate set of funding rules. Schemes can include grants and programs.

### Selection by a qualified panel

All scheme applications are assessed and rated by a panel with the collective expertise and experience to effectively assess applications against all selection criteria for that scheme.

### Other

The 'Other' sub-category 1.7 covers all fund sources eligible to be considered as Australian competitive grant R&D income that do not fall into sub-categories 1.1 to 1.6.

### Research only

Research is defined as 'creative and systematic work undertaken in order to increase the stock of knowledge – including knowledge of humankind, culture and society – and to devise new applications of available knowledge'. Please refer to **section 3** for further details.

### Rural R&D Corporation

There are 15 Rural Research and Development Corporations (RDCs) across agriculture, fisheries and forestry industries in Australia. The Rural RDCs are a network of organisations which have been formed under a partnership between different agriculture, fisheries and forestry industries and government to drive innovation and improvement in and for rural industries. RDCs invest in agricultural R&D on a competitive basis and partner with public and private providers using funds from levies on production which are matched by the Commonwealth.

### Well-defined mechanism for competition

The project or scheme has publicly available selection criteria against which all applications are assessed. The scheme has publicly available rules stating how assessments are conducted, including provisions to manage conflicts of interest which are binding on the selection panel.

**Note:** R&D income received from CRCs, including CRC-Ps, is not eligible to be reported as Category 1 and must be reported under Category 4. Refer to **section 5.4**.

## 5.2 Category 2: other public sector R&D income

Category 2 consists of R&D income received from the Australian public sector that is not eligible for inclusion as Category 1 income, and must be sub-categorised as follows:

- Sub-category 2.1 Commonwealth (own purpose)
- Sub-category 2.2 Commonwealth (other)
- Sub-category 2.3 State/Territory/Local (own purpose)
- Sub-category 2.4 State/Territory/Local (other).

Public sector agencies and authorities may include:

- Businesses that are wholly or partly owned or funded by Commonwealth, state or territory, or local governments; have a board; and operate on a profit or cost-recovery basis.
- RDCs where they are statutory corporations or authorities.
- CRCs, where the reporting HEP has not been defined within the Commonwealth Agreement as 'The Researcher' or a 'Participant' (that is, the reporting HEP was not a signatory to the

Commonwealth Agreement, a CRC Participant's Agreement, or a Company Constitution during the reporting period).

In allocating the R&D income to a specific sub-category, a HEP should determine which party is the primary beneficiary of the R&D activity (and associated rights to intellectual property or other non-financial assets) undertaken by the HEP or its subsidiary.

HEPs are required to consult the terms and conditions of an agreement, particularly any identified intellectual property clauses to help determine which sub-category to allocate funding to. The department applies a strict interpretation to cases where there is a requirement that the HEP must license or assign any arising intellectual property back to the government; such income must be defined as own purpose. This includes cases where there is shared ownership of intellectual property rights.

## 5.2.1 Commonwealth government

### Sub-category 2.1 Commonwealth (own purpose)

This sub-category includes income from government-commissioned R&D services covered by a contract or other enforceable agreement. This sub-category can also include cash contributions to competitive grants (excluding in-kind contributions) such as an Australian government agency cash contribution to an ARC Linkage grant (excluding ARC funding component).

As a general guide, HEPs should report R&D income in the own purpose category where the HEP must licence, option or assign all or part of the intellectual property (or other non-financial asset) arising from the agreement back to the Commonwealth Government customer. In the case of shared ownership of intellectual property rights, HEP income should also be reported as own purpose.

### Sub-category 2.2 Commonwealth (other)

This sub-category will include all other R&D income from Commonwealth agencies and authorities.

For example, this sub-category could include non-specific or untied R&D funding (for example, National Institute grants), R&D grant income not eligible under Category 1 and R&D income where the HEP is delivering a service to a third party on behalf of government.

## 5.2.2 State/territory/local government R&D

### Sub-category 2.3 State/territory/local (own purpose)

This sub-category includes income from government-commissioned R&D services covered by a contract or other enforceable agreement. This sub-category can also include cash contributions to competitive grants (excluding in-kind contributions) such as a Queensland Government agency cash contribution to an NHMRC Partnership Project (excluding NHMRC funding component).

As a general guide, HEPs should report R&D income in the own purpose category where the HEP must licence, option or assign all or part of the intellectual property (or other non-financial asset) arising from the agreement back to the state, territory or local government customer. In the case of shared ownership of intellectual property rights, HEP income should also be reported as own purpose.

## Sub-category 2.4 State/territory/local (other)

This sub-category will include all other R&D income from state, territory or local government agencies and authorities.

For example, this sub-category could include non-specific or untied R&D funding, R&D grant income not eligible under Category 1, and R&D income where the HEP is delivering a service to a third party on behalf of government.

## 5.3 Category 3: Industry and other R&D income

Category 3 consists of R&D income received from the private sector, philanthropic and international sources that are not eligible as Category 1 or Category 2 R&D income, and must be sub-categorised as follows:

- Sub-category 3.1 Australian for-profit organisations
- Sub-category 3.2 Australian not-for profit organisations
- Sub-category 3.3 Australian philanthropy
- Sub-category 3.4 International for-profit organisations
- Sub-category 3.5 International not-for profit organisations
- Sub-category 3.6 International philanthropy
- Sub-category 3.7 International government (own purpose)
- Sub-category 3.8 International government (other).

### 5.3.1 Australian private sector

Income in this sub-category can include any R&D commissioned by the Australian private sector. Income in this sub-category also includes cash contributions (excluding in-kind contributions) to competitive grants and R&D grant income from Australian private sector organisations where the organisation or grant scheme is not considered to be Category 1 (see [section 5.1](#)).

The Australian private sector sub-category is divided into R&D income from for-profit and not-for-profit organisations.

#### Sub-category 3.1 Australian for-profit organisations

This sub-category includes income for R&D from:

- any for-profit business located in Australia including multi-nationals with their head office based in Australia or Australian subsidiaries of multi-national enterprises
- syndicated R&D arrangements
- any for-profit, industry-owned Research and Development Corporation.

The Australian Business Register's [Australian Business Number \(ABN\) look-up](#) can be used to help determine if a business is registered in Australia.

#### Sub-category 3.2 Australian not-for-profit organisations

This sub-category includes R&D income from any private, not-for-profit organisation based in Australia. This includes income from mutuals, cooperatives, charities and foundations.

A not-for-profit organisation does not operate for the profit or gain of its individual members, whether these gains would have been direct or indirect. A not-for-profit organisation can take many forms. For further guidance on how to identify not-for-profit organisations, please refer to the [Australian Tax Office \(ATO\)](#) or the [Australian Charities and Not-for-profits Commission \(ACNC\)](#) The

Australian Business Register [ABN look-up](#) can be used to help determine if the R&D income is from a not-for profit organisation and/or is registered with ACNC. A HEP may wish to contact the organisation to clarify the organisation's status.

### Sub-category 3.3 Australian philanthropy

This sub-category includes donations, bequests, endowments and crowd-funding for the conduct of R&D that have been received from any Australian source, and are defined as follows:

#### Donation

A donation is defined as money given to a HEP by a donor for a broad R&D purpose with no reciprocal expectation of material benefits or advantage such as specific R&D deliverables and reporting except for recognition of the donor and the expenditure of the money in accordance with the donor's wishes.

#### Bequest

A bequest has all the elements of a donation except that it is received from the estate of a deceased person.

#### Endowment

An endowment is a transfer of an asset to a HEP for the ongoing support of R&D and may (but not necessarily) be made as part of a donation or bequest. An endowment may be made for the perpetual benefit of the entity in that the transfer is made with a requirement for the principal to be preserved, and only income earned on investment activity to be made available for R&D expenditure.

#### Crowd-funding

Crowd-funding is a type of (typically online) fundraising that allows a large number of individuals to make small financial contributions towards an R&D project with little or no expectation of equal value return. To be eligible to report this income, any agreement with individual contributors must be non-reciprocal in nature, have no specific performance obligations and no obligation to licence, option or assign the intellectual property (or other non-financial asset) arising from the agreement back to the individual. All crowd-funding income should be reported in this sub-category, regardless of the proportion of crowd-funding from international donors.

Where all, or a proportion, of a donation, bequest, endowment, or crowd-funding is invested, then only the income earned from that investment which is available for expenditure on R&D in the reference year should be included in the sub-category unless it is expressly for the purposes of R&D.

### 5.3.2 International private sector

Income can include any R&D commissioned by the international private sector. Income in this sub-category also includes cash contributions to competitive grants (excluding in-kind contributions). The international private sector sub-category is divided into R&D income from for-profit and not-for-profit organisations.

### Sub-category 3.4 international for-profit organisations

This sub-category includes income for R&D from any for-profit business wholly located outside Australia. Do not include R&D income from Australian subsidiaries of multinational enterprises.

### Sub-category 3.5 international not-for profit organisations

This sub-category includes income for R&D from any private not-for-profit organisation located outside Australia. This includes income from mutuals, cooperatives, charities and foundations. This may also include R&D income from international not-for-profit universities.

This sub-category can include grants from international not-for-profit organisations.

If a HEP is unsure of the not-for-profit status of the international organisation, it is recommended that the organisation be contacted. A not-for-profit organisation does not operate for the profit or gain of its individual members, whether these gains would have been direct or indirect. A not-for-profit organisation can take many forms. For further guidance on how to identify not-for-profit organisations, please refer to the [ACNC](#) website.

### Sub-category 3.6 international philanthropy

This sub-category includes donations, bequests and endowments for the conduct of R&D that have been received from any international source. Please refer to the definitions and notes for donations, bequests and endowments in sub-category 3.3 above.

### 5.3.3 International government

‘Government’, in the international context, can also include supra-national or intergovernmental organisations such as the European Commission, OECD and United Nations. This applies to sub-categories 3.4 and 3.5.

In allocating the R&D income to a specific sub-category of international government R&D income, a HEP should determine which party is the primary beneficiary from the R&D activity (and associated rights to intellectual property or other non-financial assets) undertaken by the HEP or its subsidiary. HEPs are required to consult the terms and conditions of an agreement, particularly any identified intellectual property clauses to help determine which sub-category to allocate funding to.

The department has a strict interpretation that in cases where there is a requirement that the HEP must license or assign any arising intellectual property back to an international government, then such income must be defined as own purpose. This includes cases where there is shared ownership of intellectual property rights.

### Sub-category 3.7 international government (own purpose)

This sub-category includes income from government commissioned R&D services covered by a contract or other enforceable agreement. This sub-category can also include cash contributions to Australian competitive grants (excluding in-kind contributions). As a general guide, HEPs should report R&D income in the own purpose category where the HEP must licence, option or assign all or part of the intellectual property (or other non-financial asset) arising from the agreement back to the international government customer. In the case of shared ownership of intellectual property rights, HEP income should also be reported as own purpose.

### Sub-category 3.8 international government (other)

This sub-category includes all other R&D income from international government agencies and authorities, for example, competitive grants. A specific example is research grants from the European Commission’s [Horizon Europe](#) program.

## 5.4 Category 4: CRC R&D income

Under Category 4, HEPs must report the R&D income from a CRC in which they were defined within the Commonwealth Agreement as a 'Participant' and are a signatory to the CRC's Commonwealth Agreement or Participant's Agreement.

Category 4 CRC R&D income includes HEP income received from CRC-Ps, which support short-term collaborative research projects. This must be categorised as Category 4 R&D income, even if a HEP determines that the income is awarded on a competitive basis. Please note other references to CRC R&D income in **sections 4.1, 4.2, 4.6, 5.1 and 5.2**.

HEPs must consolidate the R&D income from all CRCs in which they were a Participant and enter this into their R&D income return, sub-categorised as appropriate. This data does not need to be split between HEPs and their subsidiaries.

Category 4 is comprised of the following 3 sub-categories:

### Sub-category 4.1 R&D income received from CRCs derived from Australian Government grants to CRCs

This sub-category includes income to the HEP derived from Commonwealth CRC program grants.

### Sub-category 4.2 R&D income received from CRCs derived from private industry participants of CRCs

This sub-category includes income to the HEP from private business CRC participants. This includes both for-profit and not-for-profit businesses.

### Sub-category 4.3 R&D income received from CRCs derived from other sources

This sub-category includes income to the HEP from all other CRC funding sources. This may include for example, cash funding from CRC government participants, contract R&D or donations.

#### 5.4.1 Breakdown by source category

In some cases, CRC accounting systems do not readily distinguish between the funds provided to HEPs that are sourced from government grants, and funds sourced from non-HEP participants. If so, the CRC may split the funds between these 2 components in the same proportion as the cash funding it receives from these sources. If the receipt of funds from external parties cannot be tracked separately, this principle also applies.

**Example:** Over the period 1 January 2021 to 31 December 2021 (see **section 4.1**) a CRC receives cash funding into a single account from the following sources:

- Australian HEP sources: \$5 million (25%)
- Government grant: \$3 million (15%)
- Private industry participants: \$7 million (35%)
- Other sources: \$5 million (25%)

If the CRC allocates \$800,000 of the funds (which is not readily able to be attributed to any particular sources) to HEP X for R&D purposes, in its Certified Statement for HEP X, the CRC may attribute:

- \$120,000 (15% of the \$800,000) to the 'Allocation of funds from Commonwealth grant' component
- \$280,000 (35% of the \$800,000) to the 'Allocation of funds from Private industry participants' component and
- \$200,000 (25% of the \$800,000) to the 'Allocation of funds from other sources' component.

The 25% share of the \$800,000 sourced from Australian HEPs is not able to be counted.

## 6 Acronyms

AASB	Australian Accounting Standards Board
ACNC	Australian Charities and Not-for-profits Commission
ARC	Australian Research Council
ASA	Australian Auditing Standard
CRC	Cooperative Research Centre
CRC-P	Cooperative Research Centre Projects
FOI Act	<i>Freedom of Information Act 1982</i>
GST	Goods and Services Tax
HASS	Humanities and social sciences
HDR	Higher degree by research
HEP	Higher education provider
HERDC	Higher Education Research Data Collection
HESA	<i>Higher Education Support Act 2003</i>
IRIIS	Independent Research Institutes Infrastructure Support Scheme
KCA	Knowledge Commercialisation Australasia
MRFF	Medical Research Future Fund
NCGP	National Competitive Grants Program
NHMRC	National Health and Medical Research Council
OECD	Organisation for Economic Cooperation and Development
R&D	Research and experimental Development
RBG	Research block grants
RMS	Research Management System
RSP	Research Support Program
RTP	Research Training Program
SCOPR	Survey of Commercialisation Outcomes from Public Research
The department	Australian Government Department of Education

## 7 List of R&D income sub-categories

**Table 11: Category 1 R&D income sub-categories**

<b>Category 1:</b>	<b>Australian competitive grant R&amp;D income</b>
	Sub-category 1.1 National Health and Medical Research Council (NHMRC)
	Sub-category 1.2 Australian Research Council (ARC)
	Sub-category 1.3 Medical Research Future Fund (MRFF)
<b>Category 1</b>	Sub-category 1.4 Rural R&D
	Sub-category 1.5 Commonwealth other
	Sub-category 1.6 State/territory government
	Sub-category 1.7 Other

**Table 22: Category 2 R&D income sub-categories**

<b>Category 2:</b>	<b>Other public sector R&amp;D income</b>
	Sub-category 2.1 Commonwealth (own purpose)
<b>Category 2</b>	Sub-category 2.2 Commonwealth (other)
	Sub-category 2.3 State/territory/local (own purpose)
	Sub-category 2.4 State/territory/local (other)

**Table 33: Category 3 R&D income sub-categories**

<b>Category 3:</b>	<b>Industry and other R&amp;D income</b>
	Sub-category 3.1 Australian for-profit organisations
	Sub-category 3.2 Australian not-for profit organisations
<b>Category 3</b>	Sub-category 3.3 Australian philanthropy
	Sub-category 3.4 International for-profit organisations
	Sub-category 3.5 International not-for profit organisations
	Sub-category 3.6 International philanthropy
	Sub-category 3.7 International government (own purpose)
	Sub-category 3.8 International government (other)

**Table 44: Category 4 R&D income sub-categories**

<b>Category 4:</b>	<b>CRC R&amp;D income</b>
	Sub-category 4.1 R&D income received from CRCs derived from Australian Government grants to CRCs
<b>Category 4</b>	Sub-category 4.2 R&D income received from CRCs derived from private industry participants of CRCs
	Sub-category 4.3 R&D income received from CRCs derived from other sources